# WASHINGTON PARK DISTRICT TAZEWELL COUNTY, ILLINOIS ANNUAL FINANCIAL REPORT

Year Ended April 30, 2018

Prepared By:
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Finance Manager
Washington Park District

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#### Independent Auditors' Report

To the District Board of Commissioners Washington Park District Tazewell County, Illinois

We have audited the accompanying modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Washington Park District, Tazewell County, Illinois, as of and for the year ended April 30, 2018, and the related notes to the financial statement which, collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the Washington Park District, Tazewell County, Illinois, as of April 30, 2018, and the respective changes in modified cash basis financial position for the year then ended in accordance with modified cash basis of accounting described in Note 1.

#### Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting that other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of funding progress, and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because of the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

Steven D. Areum + Company, P.C.

In accordance with Government Auditing Standards, we have also issued our report dated September 7, 2018, on our consideration of the Washington Park District, Washington, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Park District's internal control over financial reporting and compliance.

Steven D. Greim & Company, P.C.

Peoria, Illinois

September 7, 2018

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Washington Park District's financial performance provides a narrative overview and analysis of the District's financial activities for the year ended April 30, 2018. Please read it in conjunction with the District's financial statements.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Washington Park District's basic financial statements. The basic financial statements are comprised of four primary components: 1) government-wide financial statements, 2) a discretely presented component unit, 3) fund financial statements, and 4) notes to the financial statements. The basic financial statements include two kinds of statements that present different views of the District.

#### Government-Wide Financial Statements

The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status, which is similar to the accounting used by most private-sector companies.

In the government-wide financial statements, we report governmental activities and a discretely presented component unit:

Governmental activities – Most of the District's basic services are reported here, including general administration, recreational activities, and concessions. Property taxes, state replacement taxes, and charges for services finance most of these activities.

Discretely presented component unit – The District is the only beneficiary for various park district projects of the Washington Park District Foundation, which is a 501(c)3 Organization, whose mission is to support the Washington Park District.

The Statement of Net Position and the Statement of Activities report information about the District and its activities as a whole. These statements include all assets and liabilities using the modified cash basis of accounting, which is a special purpose framework.

These two statements report the District's net position and changes in them. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the District's property tax base and the condition of the District's buildings, shelters, equipment, parks and trails to assess the overall health of the District.

#### **Fund Financial Statements**

The fund financial statements begin on page 10 and provide detailed information about the District's funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by state law and by bond covenants.

Governmental funds — Most of the District's basic services are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified cash basis of accounting, a special purpose framework, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds in reconciliation at the bottom of the fund financial statements.

As of April 30, 2018, the Washington Park District's Corporate fund reported an ending fund balance of \$62,986, an increase of \$6,907 in comparison with the prior year, \$56,079. This amount constitutes unassigned fund balance, which is available to spend at the District's discretion. Other governmental funds combined fund balances totaled \$669,208.

#### General Fund Budget Highlights

The District budgets conservatively. Revenues are budgeted based on historic trends. Expenditures are budgeted based on the previously adopted levy.

#### Government-Wide Financial Analysis

As noted earlier, net position may serve as a useful indicator over time of the District's financial position. As of April 30, 2018, assets exceeded liabilities by \$2,610,339 up from the prior year by \$147,102. The District's largest net position group is invested in capital assets, net of debt, \$2,308,145 (89.3%). These assets are used to provide services to the citizens and therefore are not available for future spending. The unrestricted net position of (\$320,898) in 2018 and (\$240,349) in 2017 was primarily due to the annual general obligation bond that was used for operating purposes and not to procure capital assets. Therefore, it was included in unrestricted net position instead of in the capital assets, net of debt component.

Net assets are summarized in the table below:

#### Condensed Statement of Net Position as of April 30, 2018 and 2017

		vernmental Activities
	2018	2017
Assets: Current and other assets	\$ 734,509	\$ 875,250
Capital Assets	4,210,822	4,113,711
Total Assets	4,945,331	4,988,961
Liabilities: Current Liabilities Non-current Liabilities	692,097 1,642,895	658,180 1,867,544
Total liabilities	2,334,992	2,525,724
Net Position: Investments in capital assets, net of debt Restricted Unrestricted	2,308,145 600,313 (298,119)	2,015,228 688,358 (240,349)
Total Net Position	\$ 2,610,339	\$ 2,463,237
	,010,209	<del>+ 2,103,237</del>

Current assets consist of cash and concession stand inventory.

The District's largest asset group is its capital assets. This includes buildings, equipment, vehicles, land, and trails.

Current liabilities consist of current portion of long-term debt and payroll taxes and IMRF withholding not yet remitted.

General obligation bonds and capital lease obligations constitute the District's long-term liabilities.

The discretely presented component unit is not included in the above totals.

Governmental activities increased the Washington Park District's net position by \$147,102. Revenues, expenses, and changes in net position are summarized in the table below:

#### Condensed Statement of Activities For Fiscal Years Ending April 30, 2018 and 2017

Governmental

#### Activities 2018 2017 Revenues: Program: Charges for services 1,437,911 \$ 1,289,918 Grants & Contributions 212,016 11,113 General: Property & other taxes 1,377,002 1,324,022 Other 63,477 34,163 Total Revenues 2,860,189 2,889,433 Expenses: General government 777,482 703,297 Recreational Activities 1,801,076 1,645,223 Concessions 53,918 32,946 Other 80,611 87,431

Major sources of operating revenues for the District include property and state taxes and charges for services. Property taxes, \$1,357,242 (47.5%), comprised the majority of the total governmental revenues.

2,468,897

420,536

Total revenues from governmental activities increased by \$147,102, due to an increase in revenue from charges for services as well as an increase in property tax revenue.

#### **Governmental Activities**

Total expenses

Change in net position

To aid in the understanding of the Statement of Activities some additional explanation is given. Of particular interest is the format that is significantly different than a typical Statement of Revenues, Expenses, and Changes in Fund Balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is a Net (Expense)/Revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the District's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants. Some of the individual line item revenues for each function are:

Recreational Activities Charges for recreational activities and child care services
Concessions Sale of food and beverage items

2,713,087

147,102

All other governmental revenues are reported as general. It is important to note that all taxes are classified as general revenue even if restricted for a specific purpose.

#### Capital Asset and Debt Administration

#### Capital Assets

As of April 30, 2018, the District maintained \$4,210,822 in capital assets (net of depreciation) representing a 2.36% increase in net capital assets over the prior year for governmental activities. The District's capital assets include buildings, shelters, equipment, vehicles, parks and trails.

#### Washington Park District's Capital Assets, Net of Depreciation

	G	Governmental Activities					
	2018	2017					
Land	\$ 812,198	\$ 812,199					
Buildings	2,006,472	1,938,977					
Trails & parks	1,090,274	1,074,610					
Property, plant & equipment	301,878	287,925					
Total	\$ 4,210,822	\$ 4,113,711					

Additional information regarding the District's capital assets is located in Note 5 on page 21 of this report.

#### Long-Term Debt

The District's outstanding long-term liabilities, including bonds, notes payable, and leases payable, totaled \$2,332,675 at April 30, 2018. The District's outstanding long-term liabilities decreased \$190,808 (7.56%) from the previous year.

Additional information on the District's long-term liabilities is located in Note 4 on pages 20 and 21 of this report.

#### CONTACTING THE DISTRICT

This financial report is designed to provide our citizens, taxpayers, and customers with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District Finance Manager's Office, 105 South Spruce Street, Washington, Illinois, 61571.

#### STATEMENT OF NET POSITION - MODIFIED CASH BASIS

#### April 30, 2018

	Primary Government Governmental Activities	Component Unit Park District Foundation			
ASSETS					
Current Assets:	<b>*</b> 700 450				
Cash in banks	\$ 733,456	\$ 37,546			
Cash in banks - restricted Inventory	0 1,053	0 0			
Total Current Assets	734,509	37,546			
	104,000	07,010			
Non-Current Assets Capital Assets					
Nondepreciable capital assets	812,198	0			
Depreciable capital assets (net)	3,398,624	0			
Total Capital Assets	4,210,822	0			
Total Non-Current Assets	4,210,822	0			
Total Assets	4,945,331	37,546			
LIABILITIES					
Current Liabilities:					
Payroll liabilities	2,315	0			
Long-Term Liabilities:	·				
Due within one year	689,782	0			
Due in more than one year	1,642,895	0			
Total Liabilities	2,334,992	0			
NET POSITION					
Equity:					
Invested in capital assets, net of related debt	2,308,145	0			
Restricted for	600.242	27.540			
Special purposes Unrestricted	600,313 (298,119)	37,5 <b>4</b> 6 0			
Total Net Position	\$ 2,610,339	\$ 37,546			

See independent auditors' report

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the year ending April 30, 2018

Net (Expenses)/ Revenues

										(—	-,	
									aı	nd Changes i	n Net P	osition
										Primary	Con	ponent
					Progr	am Revenue	s		Go	vernment	Unit	
					O	perating	C	apital				
			Char	ges for	Gra	ants and	Gra	nts and	Gov	vernmental	Park	District
Functions/Programs	E	kpenses	Ser	vices	Con	tributions	Cont	ributions		Activities	_Fou	ndation
Primary Government:												
Governmental activities:												
General government:	\$	777,482	\$	0	\$	0	\$	0_	\$	(777,482)	\$	0
Total general government		777,482		0		0		0		(777,482)		0
Parks and recreational programs:												
Recreational activities		1,801,076	1,3	315,778		1,250		9,863		(474,185)		0
Concessions		53,918	1	02,630		0		0		48,712		0
Rental		0		19,503		0		0		19,503		0
Total parks and recreational programs		1,854,994	1.4	137,911		1,250		0.063		(405.070)		0
μ		1,004,994	1,4	118,76		1,250		9,863		(405,970)		0
Interest expense		2,759		0		0		0		(2,759)		0
Interest on bonds		77,852		0_		0	-	0		(77,852)		0
Total interest cost incurred		80,611		0		0		0		(80,611)		0
Total governmental activities	\$	2,713,087	\$ 1,4	37,911	\$	1,250	\$	9,863	\$	(1,264,063)		
Component Unit:												
Park District Foundation	\$	10,941	\$	0	\$	14,871	\$	0			\$	3,930

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### For the year ending April 30, 2018

	Go	ry Government  overnmental  Activities	Par	onent Unit k District Indation
Changes in Net Position:	<del></del> -	Activities		indation
Net (expense)/revenue	\$	(1,264,063)	\$	3,930
General revenues:		•		
Taxes				
Property taxes		1,357,242		0
State replacement taxes		19,760		0
Investment income		2,737		0
Insurance proceeds		0		0
Miscellaneous		31,426		0
Sale of assets		0_		0
Total general revenues and transfers		1,411,165	<del></del>	0
Changes in net position		147,102		3,930
Net position beginning		2,463,237		33,616
Net position ending	\$	2,610,339	\$	37,546

See independent auditors' report

#### **BALANCE SHEET - MODIFIED CASH BASIS**

#### **GOVERNMENTAL FUNDS**

April 30, 2018

	Major Fund								N	lonmajor			
										All Other	Total		
		Corporate Fund		ecreation Fund		ond & est Fund		Capital Fund	GOV	vernmental Funds	Governmental Funds		
ASSETS													
Checking accounts	\$	65,714	\$	275,793	\$	294	\$	197,299	\$	194,356	\$	733,456	
Checking accounts - restricted		0		0		0		0		0		0	
Inventory		0		1,053		0		0		0		1,053	
Interfund receivable		0_		0		0		0		0		0	
Total assets		65,714		276,846	\$	294	\$	197,299	\$	194,356	\$	734,509	
LIABILITIES													
Payroll liabilities	\$	2,315	\$	0	\$	0	\$	0	\$	0	\$	2,315	
Interfund payable		0		0		0		0		0		0	
Total liabilities		2,315		0		0		0		0		2,315	
FUND BALANCES													
Nonspendable - inventory		0		1,053		0		0		0		1,053	
Restricted		0		275,793		294		197,299		126,927		600,313	
Committed		0		0		0		0		0		0	
Assigned		0		0		0		0		0		0	
Unassigned		63,399		0		0		0		67,429		130,828	
Total fund balances		63,399		276,846		294		197,299		194,356		732,194	
Total liabilities and fund balances	\$	65,714	\$	276,846	\$	294	\$	197,299	\$	194,356	\$	734,509	
			<u> </u>										

### RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS

#### **GOVERNMENTAL FUNDS**

April 30, 2018

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 732,194
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation of \$2,878,532.  Long-term liabilities are not reported in the governmental funds:	4,210,822
Bonds payable Capital lease obligations Notes payable	(2,240,000) (41,101) (51,576)

2,610,339

\$

Net position of governmental activities

### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, OTHER FINANCING SOURCES (USES) , AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

#### **GOVERNMENTAL FUNDS**

#### For the year ending April 30, 2018

	Major Fund					١	Nonmajor					
	Corporate Fund		•			Bond &		Capital Fund		All Other Governmental Funds		Total vernmental Funds
							_					
REVENUES												
Taxes	\$	374,177	\$	265,798	\$	431,335	\$	0	\$	305,692	\$	1,377,002
Concessions		0		68,846		0		0		33,784		102,630
Recreational activities		0		1,183,600		0		0		132,178		1,315,778
Rental fees		0		12,631		0		0		6,872		19,503
Interest income		43		135		96		2,313		150		2,737
Grants		0		0		0		0		0		0
Donations		0		1,250		0		9,863		0		11,113
Miscellaneous		7,889		10,159		0		11,825		1,553		31,426
Total revenue		382,109		1,542,419		431,431		24,001		480,229		2,860,189
EXPENDITURES												
General government		387, <b>40</b> 1		0		0		92,661		297,420		777,482
Culture and recreation												
Parks / recreational activities		7,801		1,425,276		0		10,288		172,345		1,615,710
Total culture and recreation		7,801		1,425,276		0		10,288		172,345		1,615,710
Debt service												
Principal		0		0		620,000		42,423		0		662,423
Interest expense		0		0		77,852		2,759		0		80,611
Cost of issuance and other		0		0		12,654		0		0		12,654
Total debt service		0		0		710,506		45,182		0		755,688
Capital outlay												
Buildings / recreational facilities		0		11,002		0		312,739		0		323,741
Total capital outlay		0		11,002		0		312,739		0		323,741
Total expenditures		395,202		1,436,278		710,506	_	460,870.00		469,765		3,472,621
Excess (deficiency) revenue received												
over (under) expenditures disbursed	(	13,093.00)		106,141	(2	279,075.00)		(436,869)		10,464.00		(612,432)

See independent auditors' report

See accompanying notes to financial statements

### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, OTHER FINANCING SOURCES (USES), AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS, Continued

#### **GOVERNMENTAL FUNDS**

#### For the year ending April 30, 2018

		Major	Nonmajor				
	Corporate Fund	Recreation Fund	Bond & Interest Fund	Capital Fund	All Other Governmental Funds	Gov	Total /ernmental Funds
OTHER FINANCING SOURCES (USES):							
Proceeds from bond issuance	0	0	430,000	0	0		430,000
Bank loan proceeds	0	0	0	41,617	0		41,617
Insurance proceeds	0	0	0	0	0		0
Proceeds from sale of assets	0	0	0	0	0		0
Transfers in (out)	20,413	(37,694)	(245,339)	245,339	17,281_		0
Total other financing sources	20,413	(37,694)	184,661	286,956	17,281		471,617
Net revenue over (under)							
expenditures & other uses	7,320	68,447	(94,414)	(149,913)	27,745		(140,815)
Fund balances - May 1, 2017	56,079	208,399	94,708	347,212	166,611		873,009
Fund balances - April 30, 2018	\$ 63,399	\$ 276,846	\$ 294	\$ 197,299	\$ 194,356	\$	732,194
Reconciliation of the change in fund be to the change in net position of governmental Reconciliation of the change in fund balances total governmental	mental activities:	is .		pecause:		\$	(140,815)
Governmental funds repo depreciation expense to a	•	•	_	•	t		
Capital asset purch		penditares over th	e me or the assets	••			440,455
Depreciation expens	•						(226,630)
Proceeds from a ca							(41,617)
Capital lease payme	•						21,778
Bank loan payments							20,645
The payment of bonds is	an expenditure i	n the bond and into	erest fund,				
but in the statement of ne	et position, the pa	ayment is a reducti	ion of the bond lial	bility			
Bond receipts							(430,000)
Bond payments							620,000
Cha	ange in net positi	on of governmenta	al activities			\$	263,816

See independent auditors' report

See accompanying notes to financial statements

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The Washington Park District was created for the purpose of developing, maintaining, and operating parks within the legal boundaries prescribed by law.

The government-wide, governmental fund level and the discretely presented component unit financial statements are presented on a modified cash basis of accounting, which is a special purpose framework of accounting that differs from accounting principals generally accepted in the United States of America (GAAP) established by Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### A. Principles Used to Determine the Scope of the Reporting Entity

The Park District's reporting entity includes the Park District's governing board and all related organizations for which the District exercises oversight responsibility.

The Park District has developed criteria to determine whether outside agencies with activities that benefit the citizens of the Park District should be included within its financial reporting entity. The criteria includes, but is not limited to, whether the Park District exercised oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), scope of public service, and special financing relationships.

Based on these criteria, The District has included the Washington Park District Foundation as a discretely presented component unit in the government-wide financial statements. The Foundation is a non-profit organization that collects and remits donations for the Park District. Although the Foundation operates on a calendar fiscal year for the purpose of filing the appropriate tax forms, it is presented in the financial statements as having an April 30th fiscal year to allow for comparability to the primary government.

#### B. Basis of Presentation

#### Government-Wide Financial Statements:

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) display information about the activities of the government as a whole. They include all funds of the reporting entity and the discretely presented component unit. The effect of any interfund activity, within or between the individual funds, has been removed from these statements. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues.

The Statement of Activities demonstrates the degree to which the direct expenditures of a given function or identifiable activity are offset by program revenues. Direct expenditures are those that are clearly identifiable with a specific function or identifiable activity. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or identifiable activity and (2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or identifiable activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which are considered to be separate accounting entities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, cash receipts, and cash disbursements. Park District resources are allocated to and accounted for in individual funds based on the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the financial statements. An emphasis is placed on major funds. A fund is considered major if it is the primary operating fund of the Park District or meets one of the following criteria:

- 1.) Total assets, liabilities, cash receipts, or cash disbursements of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- 2.) Total assets, liabilities, cash receipts, or cash disbursements of that individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued:

#### B. Basis of Presentation, continued

#### Fund Financial Statements, continued:

The various funds of the Park District are described below:

#### Governmental Funds -

Governmental funds are those through which most governmental functions of the Park District are financed. The acquisition, use and balances of the Park District's expendable financial resources and the related liabilities (arising from cash transactions) are accounted for through the governmental funds. The Park District has presented the following governmental funds, which are classified as major or nonmajor:

Major:Brief DescriptionCorporateSee above description

Recreation Accounts for property taxes, activity fees and concessions collected and payments of related program expenses.

Capital Accounts for the purchase of major capital assets.

Fund

Nonmajor: Brief Description

Working Cash Accounts for working cash.

Pool Accounts for activity fees and concessions collected and payments of related program expenses.

Audit Accounts for property taxes collected and payment of audit fees.

IMRF Accounts for property taxes collected and payments to the Illinois Municipal Retirement Fund.

Social Security
Unemployment
Accounts for property taxes collected and payment for Social Security taxes.
Accounts for property taxes collected and payment for unemployment taxes.

Handicapped Accounts for property taxes collected and payment for handicapped programs administered by the HISRA.

Paving and Lighting Accounts for property taxes collected for paving and lighting expenses. This fund was closed during the current fiscal year.

#### C. Measurement Focus and Basis of Accounting

#### Measurement Focus

In the government-wide Statement of Net Position and Statement of Activities, the governmental activities and the discretely presented component unit are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as defined below.

In the governmental fund financial statements, all of the funds utilize a "current financial resources" measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their statements of assets, liabilities, and fund balances. Their operating statements present sources and uses of available spendable resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

#### Basis of Accounting

The government-wide financial statements and the fund financial statements are presented using a modified cash basis of accounting. This basis recognized assets, liabilities, net position, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation and long-term debt payables only in the government-wide statements. There is a provision for investments and payroll liabilities in the government-wide financial statements and the fund financial statements. This basis is a special purpose framework of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the Park District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting, while the government-wide financial statements would be presented on the full accrual basis of accounting.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued:

#### D. Assets, Liabilities, and Equity

#### Cash, Cash Equivalents and Investments

For the purpose of financial reporting, "cash, including time deposits" includes all demand, savings accounts, and certificates of deposits of the District. The District is allowed to invest in securities as authorized by the Illinois investment of Public Funds Act. Investments are recorded at fair value. During the fiscal year ended April 30, 2018 the Park District did not have any investments.

#### Inventories

Inventories are valued at cost using the first in/first out (FIFO) method. Inventories consist of concession stand items.

#### Interfund Receivables and Pavables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

#### Capital Assets

The accounting treatment over property, plant, and equipment (fixed assets) depends on whether the assets are reported in the government-wide or fund financial statements

#### Government-Wide Statements

In the government-wide financial statements, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable, with the exception of donated capital assets, which are recorded at their estimated fair value at the date of donation. Estimated historical cost was used to value the majority of the assets acquired prior to April 30, 2003. Capital assets acquired by the District through noncash transactions have not been recorded in the government-wide financial statements.

The Park District has adopted a capitalization policy with a capitalization threshold of \$2,500. Assets purchased for less than this amount are not capitalized.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Deprecation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Description	Estimated life					
Buildings and shelters	20 - 50 years					
Equipment	7 - 20 years					
Playground equipment	20 years					
Vehicles	5 - 10 years					
Trails	20 years					

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### Long-term Debt

All long-term debt arising from cash transactions to be repaid from governmental fund resources is reported as liabilities in the government-wide financial statements.

Long-term debt arising from cash transactions in governmental funds is not reported as a liability in the individual fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest are reported as expenditures.

### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued:

#### D. Assets, Liabilities, and Equity, continued

#### Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a.) <u>Invested in capital assets</u>, net of related debt -- Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b.) Restricted -- Consists of restricted assets with constraints placed on the use by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c.) <u>Unrestricted</u> -- Net amount of assets that are not included in the determination of the net investment in capital assets or the restricted component of net position.

#### Governmental Fund

According to Government Accounting Standards, the difference among assets and liabilities of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

- a.) Nonspendable fund balance The nonspendable fund balance cannot be spent because it is either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. The concession inventory is included in the nonspendable fund balance.
- b.) <u>Restricted Fund Balance</u> The restricted fund balance classification refers to amounts that are subject to outside restrictions not controlled by the Park District. Things such as restrictions imposed by creditors, grantors, or contributors, or by enabling legislation or constitutional provisions. The Park District has the following fund balances that fall into these categories:

#### Major Funds

The Recreation Fund, Bond & Interest Fund, and Capital Fund are all restricted.

#### Non-Major Funds

Working Cash - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the Working Cash Fund. Revenues received have exceeded expenditures disbursed for this purpose, resulting in a restricted balance of \$62,606.

<u>Pool</u> - Cash receipts and the related cash disbursements for this restricted program are accounted for in the pool fund, which is by definition a special revenue fund. Revenues received have exceeded expenditures disbursed for this purpose, resulting in a restricted balance of \$57,171. <u>Liability Insurance</u> - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the Liability Insurance Fund. Expenditures for this purpose have exceeded Revenues received, resulting in a restricted balance of \$27,670.

Audit - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the Audit Fund. Expenditures exceeded revenue received for this purpose, resulting in no restricted balance.

<u>IMRF</u> - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the IMRF Fund. There is now restricted fund balance for this account for the current fiscal year.

Social Security - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the IMRF Fund. There is no restricted fund balance for the current fiscal year.

<u>Unemployment</u> - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the IMRF Fund. Expenditures exceeded revenue received for this purpose, resulting in no restricted balance.

<u>Handicapped</u> - Cash receipts and the related cash disbursements of this restricted tax levy are accounted for in the handicapped fund. Revenues received exceed expenditures for this purpose, however, this still results in no restricted balance.

- c.) Committed Fund Balance The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the District Board of Commissioners). Those committed amounts cannot be used for any other purpose unless the Park District removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts. The Park District Board commits fund balance by making motions or passing resolutions to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual agreements.
- d.) <u>Assigned Fund Balance</u> The assigned fund balance classification refers to amounts that are constrained by the Park District's intent to be used for a specific purpose, but have not been restricted or committed.
- e.) <u>Unassigned Fund Balance</u> The unassigned fund balance classification is the residual classification for amounts in the Park District's funds that have not been restricted, committed, or assigned to specific purposes within the governmental funds.
- f.) Expenditures of Fund Balance Unless specifically identified, expenditures act to first reduce restricted balances, then committed balances, next assigned balances, and finally to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specified classification of fund balance that is identified.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued:

#### E. Revenues, Expenditures, and Expenses

#### **Property Tax**

Under state law, municipalities are limited in their ability to levy a property tax.

Property taxes are levied each year in December and attach as an enforceable lien on property as of the preceding January 1. Tax bills are prepared by the County and issued on or about May 1 of the following year, and are due and collectible on or about June 1 and September 1. The County collects the taxes and remits them periodically to the District.

#### Personal Property Replacement Tax

The personal property replacement tax is collected by the Illinois Department of Revenue and remitted to the District in the month after collection. The personal property replacement tax is recorded in the Corporate Fund.

#### **Program Revenues**

Program revenues consist of fees paid to participate in various recreational activities provided by the Park District. These activities include athletics, tumbling and dancing programs, admission to the pool, and early childhood programs. Also included in program revenues are receipts from selling concessions and rental fees for the use of Park District facilities.

#### Expenditures / Expenses

In the government-wide financial statements, expenses are classified by function for governmental activities, but not designated as direct vs. indirect.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds -- By Character: Current (further classified by function)

Debt Service Capital Outlay

in the fund financial statements, governmental funds report expenditures of financial resources.

#### Interfund Transfers

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purpose of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

#### F. Accounting Estimates

The preparation of financial statements in conformity with the special purpose framework of accounting used by the Park District requires management to make estimates and assumptions that affect the reported amounts and disclosures (such as estimated useful lives in determining depreciation expense). Actual amounts could differ from those estimates.

#### G. Implementation of New Accounting Principles

The District did not implement any new accounting principles during its fiscal year.

#### 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

By its nature as a local government unit, the Park District is subject to various federal and state laws and contractual regulations. An analysis of the Park District's compliance with significant laws and regulations and demonstration of its stewardship over District resources follows:

#### **Fund Accounting Requirements**

The Park District complies with all state and local laws and regulations requiring the use of separate funds. These legally required funds used by the Park District include the following:

<u>Fund</u>	Required By
Corporate Fund	State law
Recreation Fund	State law
Liability Insurance	State law
Audit Fund	State law
IMRF Fund	State law
Social Security	State law
Unemployment	State law
Working Cash	State law
Paving and Lighting Fund	State law
Bond and Interest	State law
Handicapped Fund	State law

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 3. CASH AND INVESTMENTS:

The District is allowed to invest in securities as authorized by the Illinois Investment of Public Funds Act (30 ILCS 235).

#### Custodial Credit Risk Related to Deposits with Financial Institutions

Custodial credit risk is the risk that in the event of a bank failure, the Park District's deposits may not be returned to it. The Park District's general investment policy requires all amounts deposited with financial institutions in excess of any insurance limit shall be collateralized by securities eligible for Park District investment or any other high-quality, interest-bearing security rated at least AA/Aa by one or more standard rating services to include Standard & Poor's, Moody's, or Fitch. The market value of the pledged securities shall equal or exceed the portion of the deposit requiring collateralization.

At April 30, 2018, the carrying balance of the Park District's deposits with financial institutions was \$707,228, and the bank balance was \$940,464. The balances of the deposits were exposed to custodial credit risk as follows:

The table presented below is designed to disclose the level of custody credit risk assumed by the District based on how its deposits were insured or secured with collateral at April 30, 2018. The categories of credit risk are defined below the table:

				Carrying	<u>Amount</u>			
	Category	Ca	Category Categ			Bank		
	 #1		#2	#	<b>#</b> 3	 Balance		
Operating accounts	\$ 733,456	\$	0	\$	0	\$ 770,511		
Certificates of Deposit	 0		0		0	 0		
	\$ 733,456	\$	0	\$	0	\$ 770,511		

Category 1 -- Insured by FDIC or collateralized with securities held by the Park District or its agent in the Park District's name.

Category 2 -- Uninsured but collateralized by securities held by the pledging financial institution's trust department or agent in the Park District's name.

Category 3 -- Uninsured and uncollateralized; or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the District's name; or collateralized with no written or approved collateral agreement.

#### 4. CAPITAL ASSETS:

Capital asset activity, resulting from modified cash basis transactions, for the year ended April 30, 2018, was as follows:

		Balance					Balance
	M	ay 1, 2017	 Additions		Disposals		ril 30, 2018
Governmental activities:							
Depreciable assets:							
Building & shelters	\$	3,210,886	\$ 146,360	\$	0	\$	3,357,246
Equipment		343,254	22,151		0		365,405
Playground equipment		338,485	0		0		338,485
Vehicles		186,975	41,617		0		228,592
Trails & Parks		1,983,731	230,327		0		2,214,058
Construction in progress		116,714	 . 0		116,714		0
Total depreciable assets at historical cost:		6,180,045	\$ 440,455	\$	116,714		6,503,786
Less: accumulated depreciation		2,878,532	<u></u>	·			3,105,162
Depreciable capital assets, net		3,301,513					3,398,624
Non-depreciable assets:							
Land		812,198					812,198
Governmental activities capital assets, net	\$	4,113,711				\$	4,210,822
Depreciation expense was charged to governmental	activiti	es as follows:					
General government:							
General government	\$	0					
Total general government			\$ 0				
Culture and recreation							
Parks / recreational activities	\$	226,630					
Total culture and recreation			 226,630				
Total District depreciation			\$ 226,630				

#### NOTES TO FINANCIAL STATEMENTS **APRIL 30, 2018**

#### 5. LONG-TERM LIABILITIES:

#### A. Bonds Outstanding:

**General Obligation Bonds** 

Bond principal and interest payments are paid out of the Bond & Interest Fund.

The following is a summary of bond transactions of the District for the fiscal year ended April 30, 2018:

Balance

•			N	lay 1, 2017	A	Additions	R	eductions	Αp	oril 30, 2018		Portion
Park Bond - annual - 1.20% into	erest **		\$	425,000	\$	430,000	\$	425,000	\$	430,000	\$	430,000
Park Bonds - long term - variable interest *2,005,000			0		195,000		1,810,000		200,000			
Total Bond Obligations			\$	2,430,000	\$	430,000	\$	620,000	\$	2,240,000	\$	630,000
Description of issues:												
Amount of issue		\$430	,000			\$1,43	5,000			\$1,74	5,000	
Date of issue		February	1, 20	17		Octobe	1, 200	3		Septembe	er 27, 20	)12
Dates interest payable	December 1, 2018		March 1st			March 1st						
Date principal payable	December 1, 2018		March 1st				Marc	ch 1st				
Interest rates		1.2	5%			4.00% 1	o <b>4</b> .80%	, 0		2.0% to	3.45%	
		General Obli	gation	Bonds		General Obli	gation	Bonds		General Obli	gation	Bonds
Year Ending April 30,	P	rincipal		Interest	F	rincipal		nterest		Principal	·	Interest
2019	\$	430,000	\$	4,031	\$	70,000	\$	37,270	\$	130,000	\$	30,520
2020		0		0		70,000		34,225		135,000		27,270
2021		0		0		75,000		31,180		140,000		23,625
2022		0		0		80,000		27,918		140,000		19,425
2023		0		0		85,000		24,438		145,000		15,085
2024 - 2027		0		0		435,000		48,983		305,000		15,720
Total	\$	430,000	\$	4,031	\$	815,000	\$	204,014	\$	995,000	\$	131,645

Balance

Current

#### B. Notes Payable:

Washington Park District has the following note payable outstanding:

		alance		· · ·	0.1			alance	e within
Note payable, Morton Community Bank, payable	IVIa	y 1, 2017	Add	itions	Suc	otractions	April	30, 2018	 1 year
in 20 quarterly installments of \$2,934, including interest of 2.95%. Collateralized by Toro tractor.	\$	22,709	\$	0	\$	8,361	\$	14,348	\$ 11,438
Note payable, Caterpillar Financial Services Corporation, payable in 35 monthly installments of \$772.01 and a balloon payment of \$27,652, including interest of 3.20%. Collateralized by skidsteer.									
Stoot.		37,906		0		8,170		29,736	29,736
Note payable, Morton Community Bank, payable in 12 quarterly installments of \$1,101.69, including interest of 2.87%. Collateralized by Toro mower.									
mower.		11,606		0		4,114		7,492	 4,235
	\$	72,221	<u> </u>	0	\$	20,645		51,576	\$ 45,409
Current Portion of Long-Term Debt								45,409	
Total Long-Term Debt							\$	6,167	

<sup>\*</sup> The variable rate is a set rate, predetermined by bond agreement and not any other factor, scheduled to increase each year.
\*\* The short term bond is issued annually for operational purposes.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 5. LONG-TERM LIABILITIES, continued:

#### **B. Notes Payable:**

Future annual principal maturing required by the above agreement is as follows:

		Morton Com	ommunity Bank Caterpillar Financial Services Corp.			Morton Community Bank						
Year Ending April 30,	P	rincipal	Int	terest	P	rincipal	Int	erest	Pr	incipal	int	erest
2019	\$	11,438	\$	298	\$	29,736	\$	232	\$	4,235	\$	172
2020		2,910		96		0		0		3,257		48
Total	\$	14,348	\$	394	\$	29,736	\$	232	\$	7,492	\$	220
		То	tal									
Year Ending April 30,	P	rincipal	Int	terest								
2019	\$	45,409	\$	702								
2020		6,167		144								
Total	\$	51,576	\$	846								

#### C. Capital Leases:

Three trucks, carried at approximately \$28,755; \$26,389 and \$41,617 with accumulated depreciation of \$11,741.63; \$14,074.13 and \$7,629.78, respectively, in the governmental activities were acquired under capital lease arrangements. The capital lease for the 2014 Ford F-150 was executed on March 18, 2014, with Ford Motor Credit Company for a period of four years with quarterly payments of \$2,014.65. The capital lease for the 2014 Ford F-150 was paid off on December 8, 2017. The capital lease for the 2015 Ford F-150 4WD XL was executed on August 27, 2015 with Ford Motor Credit Company for a period of four years with quarterly payments of \$1,838.20. The capital lease for the 2017 Ford F-450 Dump Truck was executed on June 8, 2017, with Ford Motor Credit Company for a period of five years with annual payments of \$9,312.22. Each lease has a buyout option at the end of the lease, which the District plans on exercising. Capital lease principal and interest payments are paid out of the Capital Fund.

The following is a summary of capital lease transactions of the Park District for the fiscal year ended April 30, 2018:

	Balance						Balance		Current	
Capital Lease	Ма	y 1, 2017	Α	dditions	Re	ductions	Apri	il 30, 2018	1	Portion
Ford Motor Credit - 2014 Ford F-150	\$	5,883	\$	0	\$	5,883	\$	0	\$	0
Ford Motor Credit - 2015 Ford F-150		15,379		0		6,583		8,796		6,983
Ford Motor Credit - 2017 Ford F-450		0		41,617		9,312		32,305		7,390
	\$	21,262	\$	41,617	\$	21,778	\$	41,101	\$	14,373

The District is obligated under capital lease contracts to make the following aggregate annual lease payments during the years ending April 30:

Year Ending April 30,	For	2017 Ford F-450		
2019	\$	7,353	\$	9,312
2020		1,838		9,312
2021		0		9,312
2022		0		9,313
Total minimum lease payments		9,191		37,249
Less interest		395		4,944
Present value of minimum payments	\$	8,796	\$	32,305

#### 6. OPERATING LEASES:

On February 24, 2016, the District executed a lease agreement with CDS Office Technologies for a copier with minimum monthly payments of \$185. The term of the lease is one year and will renew annually. Total lease payments for the year ending April 30, 2018 were \$3,170. These payments are made out of the Recreation Fund.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 7. INTERFUND TRANSACTIONS AND BALANCES:

The following interfund transfers were made during the year ended April 30, 2018 to make interfund receivables and payables resulting from transactions in prior fiscal years permanent, to transfer Bond proceeds to the Capital Replacement Fund.

Operating transfers	Transfers In			Transfers Out		
Corporate	\$	20,413	\$	0		
Recreation		0		37,694		
Pool		1,255				
Insurance		0				
IMRF		33,500	C			
Bond & interest		0		245,339		
Capital replacement		245,339		0		
Handicapped		611		0		
Working cash	0			20,500		
Audit		2,200		0		
Total	\$	303,533	\$ 303,533			

#### 8. ACCOUNTABILITY:

The were no funds with a deficit fund balance as of April 30, 2018.

#### 9. INTERFUND RECEIVABLES / PAYABLES:

During the course of operations numerous transactions occur between individual funds for operational expenses that may result in amounts owed between the funds. Short-term interfund loans are reported as "interfund receivables and payables".

As of April 30, 2018:

Working Cash Fund owes Liability Fund \$ 26,000
Total interfund receivables / payables \$ 26,000

#### 10. DEFINED BENEFIT PENSION PLAN:

Plan Description. The employer's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statue, your employer Regular plan members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2017 was 10.14%. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 10. DEFINED BENEFIT PENSION PLAN, Continued:

Annual Pension Cost. The required contribution for calendar year 2017 was \$50,958.

#### THREE-YEAR TREND INFORMATION FOR THE REGULAR PLAN

Fiscal			Percentage		
Year	Annı	ual Pension	Net Pension		
Ending	Co	ost (APC)	Contributed	Oblig	gation
12/31/2017	\$	50,958	100%	\$	0
12/31/2016	\$	49,919	100%	\$	0
12/31/2015	\$	44.563	100%	\$	0

The required contribution for 2017 was determined as part of the December 31, 2015, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2015, included (a) 7.50% investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 3.50% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of the employer Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The employer Regular plan's unfunded actuarial accrued liability at December 31, 2015 is being amortized as a level percentage of projected payroll on an open 26 year basis.

Funded Status and Funding Progress. As of December 31, 2017, the most recent actuarial valuation date, the Regular plan was 93.96% funded. The actuarial accrued liability for benefits was \$1,577,688 and the actuarial value of assets was \$1,482,444, resulting in an underfunded actuarial accrued liability (UAAL) of \$95,244. The covered payroll for calendar year 2017 (annual payroll of active employees covered by the plan) was \$502,547 and the ratio of the UAAL to the covered payroll was 19 percent.

The schedule of funding progress, presented as required supplemental information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### 11. USAGE FEE:

Due to a 2007 intergovernmental agreement between the District and Washington Area Community Center, an Illinois non-for-profit organization, the District has an annual fee for the use of the facilities known as Five Points. A base usage fee of \$10,000 and a supplemental usage fee of \$15,000 are payable annually on or before September 1. The usage fees are for a period of twenty years, after which time the supplemental usage fee is terminated, but the base usage fee can be exercises for four consecutive, irrevocable options of twenty years each. Upon exercise of the options, the base use rate shall be annually adjusted based upon the municipal price index.

#### 13. RELATED PARTY TRANSACTIONS:

There were no significant related party transactions during the year ended April 30, 2018.

#### 15. LEGAL DEBT LIMIT

Under 70 ILCS 1205/6-2, the District is allowed to incur qualifying debt up to 2.875% of its latest equalized assessed value. The equalized assessed value as of January 1, 2017 was \$364,573,622. As of April 30, 2018, the Park District's legal debt limit was \$10,481,492. Qualifying outstanding debt as of April 30, 2018, totaled \$2,332,676 leaving a debt margin of \$8,148,816.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 16. PROPERTY TAXES:

The District's property tax is levied each year on all real property located in the District on or before the second Tuesday in September. The levy for taxes collected during the year ended April 30, 2018 was passed by the Board at the December meeting. Property taxes attach as enforceable lien on property as of January 1 and are payable in two installments on June 1 and September 1. The District receives significant distributions of tax receipts approximately one month after these due dates.

The following are the tax rates applicable to the various levies per \$100,000 of assessed valuation:

	Maximum Percent		Actual Percent				
	2017	2017 Levy	2016 Levy	2015 Levy			
General Corporate	0.1000	0.10000	0.10000	0.10000			
Bonds and Interest	0.0000	0.12148	0.12163	0.12437			
IMRF	0.0000	0.01994	0.01965	0.01916			
Audit	0.0050	0.00500	0.00500	0.00500			
Liability	0.0000	0.02021	0.01965	0.02032			
Social Security	0.0000	0.02021	0.01965	0.02032			
Unemployment Insurance	0.0900	0.00244	0.00239	0.00088			
Recreation	0.1200	0.07572	0.07495	0.07606			
Rec Programs Handicapped	0.0400	0.02049	0.01994	0.02032			
Totals		0.38548	0.38286	0.38643			

#### 17. INSURANCE:

The District is covered for work compensation insurance through Illinois Public Risk Fund.

The District is covered for liability insurance through the Illinois Association of Park Districts. There have been no instances in the past three years in which insurance claims have exceeded coverage.

Coverage	Limits				
Bodily Injury & Property Damage	\$	6,000,000			
Wrongful Acts	\$	6,000,000			
Automobile Liability Property	\$	6,000,000			
Buildings	\$	8,469,288			
Contents	\$	610,000			
Automobile	\$	191,500			
Miscellaneous property	\$	210,280			

#### PDRMA Health Program

On April 1, 2000, the Washington Park District became a member of the Park District Risk Management Agency (PDRMA) Health Program, a health insurance pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Until January 1, 2001, the PDRMA Health Program was a separate legal entity formerly known as the Illinois Park Employees Health Network (IPEHN).

Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

As a member of the PDRMA Health Program, the Washington Park District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and the PDRMA Health Program is governed by a contract and by-laws that have been adopted by resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

#### NOTES TO FINANCIAL STATEMENTS APRIL 30, 2018

#### 17. INSURANCE, continued:

#### PDRMA Health Program

The following represents a summary of PDRMA's balance sheet at December 31, 2017, and the statement of revenues and expenses for the period ending December 31, 2017:

Assets	\$ 21,149,057
Deferred Outflows of Resources - Pension	\$ 427,851
Liabilities	\$ 5,677,098
Deferred Inflows of Resources - Pension	\$ (5,600)
Total Net Position	\$ 15,905,410
Revenues	\$ 37,960,432
Expenditures	\$ 36,867,147

A large percentage of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred.

#### 12. CONTINGENCIES:

The District is currently not involved in litigation for which the District's legal counsel anticipates a loss.

#### 14. COMMITMENTS:

On June 11, 2018, the District has entered into a commitment with Washington State Bank for \$85,550, for the purpose of purchasing a new 2019 Blue Bird School Bus.

#### 18. SUBSEQUENT EVENTS:

Subsequent events have been evaluated for recognition or disclosure through September 7, 2018, the date the financial statements were available to be issued.

### REQUIRED SUPPLEMANTARY INFORMATION Schedule of Funding Progress

#### For the year ending April 30, 2018

Actuarial Valuation Date	Actuarial values of assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/2017	1,482,444	1,577,688	95,244	93.96%	502,547	18.95%
12/31/2016	1,269,886	1,408,421	138,535	90.16%	463,928	29.86%
12/31/2015	1,129,005	1,306,417	177,412	86.42%	430,979	41.16%

On a market basis, the actuarial value of assets as of December 31, 2017 is \$1,599,585. On a market basis, the funded ratio would be 101.39%.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with Washington Park District. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100% funded.

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS- BUDGET AND ACTUAL

#### **CORPORATE FUND**

#### For the year ending April 30, 2018

	Original / Final		Actual Amounts		Over / Under	
Beginning budgetary fund balance:	\$	58,098	\$	56,079	\$	(2,019)
REVENUE						
Taxes		371,000		374,177		3,177
Interest income		50		43		(7)
Miscellaneous		12,960		7,889		(5,071)
Total revenue		384,010		382,109		(1,901)
EXPENDITURES						
General government		402,290		387,401		(14,889)
Culture & recreation				7,801		7,801
Total expenditures		402,290		395,202		(7,088)
Net revenue over (under)						
expenditures		(18,280)		(13,093)		5,187
OTHER FINANCING SOURCES (USES)						
Transfers in (out)		20,000		20,413		413
Total other financing sources (uses)		20,000		20,413		413
Ending budgetary fund balance:	\$	59,818	<u></u> \$	63,399	\$	3,581

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS- BUDGET AND ACTUAL

#### RECREATIONAL FUND

#### For the year ending April 30, 2018

	Origi	nal / Final	 Actual Amounts	 Over / Under
Beginning budgetary fund balance:	\$	194,549	\$ 208,399	\$ 13,850
REVENUE				
Taxes		267,000	265,798	(1,202)
Concessions		65,000	68,846	3,846
Recreational activities		1,093,449	1,183,600	90,151
Rental fees		30,705	12,631	(18,074)
Interest Income		200	135	(65)
Grants		0	0	0
Donations		36,000	1,250	(34,750)
Miscellaneous		2,000	10,159	8,159
Total revenue		1,494,354	 1,542,419	 48,065
EXPENDITURES				
Culture & recreation		1,424,666	1,425,276	610
Capital outlay		41,500	11,002	(30,498)
Total expenditures		1,466,166	 1,436,278	(29,888)
Net revenue over (under)				
expenditures		28,188	106,141	77,953
OTHER FINANCING SOURCES (USES)				
Transfers in (out)		0	(37,694)	(37,694)
Total other financing sources (uses)		0	 (37,694)	 (37,694)
Ending budgetary fund balance:	\$	222,737	\$ 276,846	\$ 54,109

See independent auditors' report

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS- BUDGET AND ACTUAL

#### **BOND & INTEREST FUND**

#### For the year ending April 30, 2018

	Orig	inal / Final		Actual Amounts	Over / Under
Beginning budgetary fund balance:	\$	1,048	\$	94,708	\$ 93,660
REVENUE					
Taxes		438,600		431,335	(7,265)
Interest Income		50_		96_	46
Total revenue		438,650		431,431	(7,219)
EXPENDITURES					
Debt service		693,605		710,506	16,901
Total expenditures		693,605		710,506	16,901
Net revenue over (under)					
expenditures		(254,955)		(279,075)	(24,120)
OTHER FINANCING SOURCES (USES)					
Proceeds from bond issuance, net		425,000		430,000	5,000
Bond issuance costs		0		•	. 0
Transfers in (out)		(165,000)		(245,339)	(80,339)
Receipts from sale of assets		0_		0	 0
Total other financing sources (uses)		260,000	<del></del>	184,661	 (75,339)
Ending budgetary fund balance:	\$	6,093	<u>\$</u>	294	\$ (5,799)

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS- BUDGET AND ACTUAL

#### **CAPITAL FUND**

#### For the year ending April 30, 2018

	Orig	inal / Final	Actual Amounts	Over / Under		
Beginning budgetary fund balance:	\$	432,551	\$ 347,212	\$	(85,339)	
REVENUE						
Interest Income		100	2,313		2,213	
Donations		0	9,863		9,863	
Miscellaneous		1,500	 11,825		10,325	
Total revenue		1,600	24,001		22,401	
EXPENDITURES						
General government		0	92,661		92,661	
Culture & recreation		0	10,288		10,288	
Debt service		0	45,182		45,182	
Capital outlay		410,870	312,739		(98,131)	
Total expenditures		410,870	460,870		50,000	
Net revenue over (under)						
expenditures		(409,270)	(436,869)		(27,599)	
OTHER FINANCING SOURCES (USES)						
Proceeds from bond issuance		165,000	0		(165,000)	
Note payable proceeds		0	41,617		41,617	
Insurance proceeds		0	0		0	
Proceeds from sale of asset		0	0		0	
Alternate revenue bond fund balance			0		0	
Transfers in (out)		00	245,339		245,339	
Total other financing sources (uses)		165,000	 286,956		121,956	
Ending budgetary fund balance:	_\$	188,281	\$ 197,299	\$	9,018	

See independent auditors' report

### NOTES TO BUDGETARY COMPARISON INFORMATION For the year ending April 30, 2018

#### 1. Budgetary Basis of Accounting

An annual appropriated budget is prepared and adopted for all of the governmental funds on the budgetary basis of accounting and consistent with the modified cash basis of accounting. On or before the second Tuesday in September, the budget is legally enacted through the passage of a budget ordinance. The budget is amended for supplemental appropriations during the fiscal year by the Park District's Board. Interfund transfers of appropriations are done only by Board approval. Any revisions that alter total appropriations of any fund must be approved by the Board. All annual appropriations lapse at each fiscal year end.

#### 2. Reconciliation of Budgeted and Actual Results

There is no difference between the modified cash basis and budgetary basis of accounting.

#### 3. Excess of Expenditures Over Appropriations

None



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the District Board of Commissioners Washington Park District Tazewell County, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Washington Park District, Tazewell County, Washington, Illinois, as of and for the year ended April 30, 2018, and the related notes to the financial statements, which collectively comprises Washington Park District, Tazewell County, Washington, Illinois' basic financial statements and have issued our report thereon dated September 7, 2018.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Washington Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Washington Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of Washington Park District's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during out audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weaknesses may exist that were not identified.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency below to be a significant deficiency.

#### Finding 2018-001:

The auditor assisted the Park District in preparation of the financial statements, because the District does not employ any individuals with the necessary skills, expertise, and competencies to create full disclosure financial statements.

#### Response:

The Park District did possess sufficient skill, knowledge, and experience to provide the direction during the preparation of the financial statements. The Park District will continue to obtain training for personnel and board members involved.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Washington Park District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### Washington Park District's Response to Findings

Washington Park District's response to the findings identified in our audit is described previously. Washington Park District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Meren D. Meren + Company, P.C.
Steven D. Greim & Company, P.C.

Peoria, Illinois

September 7, 2018